HOLDEN BEACH EAST END SHORE PROTECTION PROJECT

ENVIRONMENTAL IMPACT STATEMENT

FINAL



February 2018

Prepared for:

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and

Town of Holden Beach

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EXECUTIVE SUMMARY

ES.1 Introduction

The Town of Holden Beach (Town) is seeking Department of the Army (DA) authorization to construct an approximately 1,000 ft long terminal groin and to implement a beach nourishment regime consisting of the placement of approximately 120,000 to 180,000 cubic yards of sand on the East End of Holden Beach which would be extracted from the preferred Lockwoods Folly Atlantic Intracoastal Waterway Inlet Crossing (LFIX)/Bend-Widener borrow site every four years, with the addition of potential supplemental sand acquisition from the inland Lockwoods Folly Inlet (LFI) navigation channel and Central Reach offshore borrow site. The project area is located along the East End of the eight mile long barrier island of Holden Beach which is located west of the Cape Fear River and has an east-west orientation, facing Long Bay and the open Atlantic Ocean to the south, and separated from mainland Brunswick County to the north by tidal marshes and the Atlantic Intracoastal Waterway (AIWW).

The proposed project is under consideration for a Department of the Army authorization pursuant to Section 404 of the Clean Water Act and Section 10 of the Rivers and Harbors Act. The National Environmental Policy Act (NEPA) requires the preparation of an Environmental Impact Statement (EIS) for major Federal actions that may significantly affect the human environment. This Environmental Impact Statement is being prepared as the proposed project (applicants preferred alternative) is being considered for DA authorization pursuant to the Clean Water Act and Rivers and Harbors Act, which constitutes a major Federal action pursuant to NEPA. This EIS evaluates the potential impacts on the human environment that may result from implementing the applicants preferred alternative or any other reasonable alternatives.

ES.2 Purpose and Need

The Town of Holden Beach (Town) is seeking federal and state permits to allow the construction of a 30-year shoreline protection project that would serve to mitigate chronic erosion experienced along the eastern portion on the Town's oceanfront shoreline so as to protect and secure public infrastructure, roads, homes, businesses, beaches, recreational assets, and protective dunes.

While the majority of the Holden Beach oceanfront shoreline has experienced long-term net erosion over the last 70 years, erosion has been most severe along the island's easternmost 2-mile reach bordering LFI. Average long-term erosion rates along the East End reach are among the highest in the state, ranging from -3 to -8 feet (ft)/year. Chronic erosion has contributed to dune breaching and flooding along the East End, most recently during Hurricane Hanna in 2008. Since 1993, East End erosion has resulted in the loss of approximately 27 oceanfront properties (including houses and infrastructure). Periodic nourishments by both the Town and the USACE have provided temporary shore protection benefits along the East End; however, the rapid loss of placed sand to erosion necessitates repeated, costly nourishment events

approximately every two years. To date, the Town's East End shore protection strategy has been one of reliance on frequent USACE beneficial use of dredged material projects that are funded primarily by the USACE; however, the long-term status of federal funding is precarious. Thus, a long-term, cost-effective, independent Town shore protection program is needed to combat chronic East End erosion.

ES.3 Alternatives

The Town's Preferred Alternative (Alternative 6 - Intermediate Terminal Groin with Beach Nourishment) would assume responsibility for East End shore protection through the construction of an ~1,000-ft-long intermediate terminal groin at the eastern end of the oceanfront beach between Stations 00+00 and 10+00 and the implementation of an independent 30-year beach nourishment plan. The main stem of the intermediate terminal groin would include a 700-ft-long segment extending seaward from the toe of the primary dune and a ~300-ft anchor segment extending landward from the toe of the primary dune. The groin would also include a 120-ft-long shore parallel T-Head segment centered on the seaward terminus of the main stem. The anchor segment is designed to prevent flanking of the groin in the event of shoreline migration landward of the primary dune. The anchor segment would be entirely buried at the completion of groin construction, and the majority of the anchor segment is designed to remain buried based on historical shoreline analyses back to 1938. The intermediate groin is designed to be a relatively low profile structure, both to allow sand over-passing and to minimize impacts to beach recreation and aesthetics. In addition to the 300-ft anchor segment, a portion of the adjoining 700-ft segment across the upper dry beach would also be completely buried. thus maintaining recreational beach access across the groin. The relatively low profile of the groin would allow some sand over-passing even under eroded conditions at the end of the fouryear nourishment cycle.

The projected beach nourishment regime would involve the placement of ~120,000 – 180,000 cy of sand on the East End beach extracted from the preferred Lockwoods Folly AlWW Inlet Crossing (LFIX)/Bend-Widener borrow site every four years, with the addition of potential supplemental sand acquisition from the inland LFI navigation channel and Central Reach offshore borrow site. The beach fill profile design include a +9 ft North American Vertical Datum (NAVD) high dune with a 50-ft-wide crest, a +7 ft NAVD high, ~200-ft-wide berm, and a 90- to 200-ft-wide transition with a 15 percent slope.

ES.4 Summary of Environmental Consequences

This Final Environmental Impact Statement (EIS) meets requirements under the Federal Environmental Assessment and Review Process in determining how to best meet the needs of the people and the environment. This EIS includes an evaluation of resources and considerations involved in responding to the chronic erosion on the eastern portion of Holden Beach so as to preserve the integrity of its infrastructure, provide protection to existing development, and ensure the continued use of the oceanfront beach along the easternmost portion of its oceanfront shoreline. Significant resources which occur in the permit area include

socioeconomic resources, marine resources, terrestrial resources, threatened and endangered species, recreation and aesthetic resources, and cultural resources.

ES.5 Major Conclusions

Chronic erosion has been a major threat to the homes, infrastructure, and natural resources along the eastern portion of Holden Beach. Immediate and long-term action is needed to alleviate this threat. The Town is seeking federal and state permits to allow for the construction of a terminal groin with supplemental fill west of the structure obtained from the LFIX. These actions would serve to mitigate the chronic erosion on the eastern portion of the island so as to preserve the integrity of its infrastructure, provide protection to existing development, and ensure the continued use of the oceanfront beach. Federal consultations with National Marine Fisheries Service and US Fish and Wildlife Service has been completed. Responses to comments provided during the Draft EIS scoping process has been incorporated into this Final EIS where applicable.

ES.6 Areas of Controversy

As part of the Public Scoping and Public Notice process, the USACE received several comment letters regarding the Proposed Action and the environmental review process. Comment letters received during the scoping process are provided in Appendix A. Table 1.1 below summarizes from whom comments were received through scoping, the comments, and identifies the specific section in the EIS where the comment is addressed. The comments are organized by general category. Note that the summary table is not intended to be a comprehensive description, but rather a synopsis of the nature of the comments received during scoping. Refer to comment letters in Appendix A for specific comments received during scoping. While all comments have been considered in the development of this EIS, not every issue on this list was evaluated in detail.

Additional issues and comments raised by the PRT during project development meetings, held on 6 September 2012 and 30 May 2013, are summarized in Table 1.2 below.

It is expected that state and federal agencies along with the public will provide comments to this Final EIS which will result in a comprehensive analysis of alternatives including proposed inlet management initiatives. On-going coordination with the North Carolina Division of Coastal Management will continue with the submittal of the CAMA Major Permit application.

Table 1.1. Summary of scoping comments provided during the Public Scoping and Public Notice process.

No.	Nature of Comment (Summary)	Agency/ Entity	Category	Inclusion in EIS
1	Damage to downstream beaches (including Sunset Beach and Ocean Isle Beach) and to immediate west of groin	Public	Physical	5.4
2	Costly beach renourishment projects and homeowner lawsuits against Town of Holden Beach	Public	Economic	3.1
3	Uphold ban on groins; should not be a tax payer expense	Public	State Regulation	1.7
4	Reduced tax base and tourism revenue from home and beach access loss; increased dredging at Lockwood Folly	Public	Economic	4.7
5	Impacts to Oak Island estuaries that serve as marine nursery areas	Public	Fisheries	4.5
6	Impacts on designated critical habitat for threatened and endangered Piping Plovers	Public	Species Protection	4.5
7	Concern for who will be financially liable for Oak Island restoration and property owner compensation	Public	Financial	1.7
8	Include comparative Quantitative Modeling of inlet dynamics and beach erosion/accretion	Public	Physical	5.4
9	Investigate non-structural alternatives for erosion control	NCCF	State Regulation	3.1
10	Identify/map/evaluate "404" wetlands, "critical habitat" and imminently threatened structures	NCCF	State Regulation	4.2
11	Plans for construction/maintenance of groin and management of inlet/estuarine/ocean shorelines	NCCF	State Regulation	3.1
12	Identify how property owners and local gov. on both sides of inlet affected by all project alternatives	NCCF	State Regulation	5.4
13	Identify funding sources needed for all stages of project (in absence of state or local funds); Applicant provided cost estimates and assurances of ability to cover all costs	NCCF	Financial/ Economic	3.1
14	Detailed info and modeling on storm impacts and sea level rise on and from groin to structures, property, environment, habitat, tidal flow, fisheries, etc.	NCCF	Physical/ Environmental	5.3
15	Cost-benefit analyses related to storm events and economic impact to fisheries/tourism; determine long-term management costs	NCCF	Financial/ Economic	5.4
16	Incorporation of State Beach and Inlet MP into EIS	NCCF	State Regulation	1.7
17	Determine how project will comply w/Endangered Species Act (groin impacts to piping plover/sea turtles)	NCCF	Species Protection	5.4

Table 1.1. (concluded).

No.	Nature of Comment (Summary)	Agency/ Entity	Category	Inclusion in EIS
18	Provide proof that terminal groin will reduce frequency of required beach re-nourishment	NCCF	Physical	5.4
19	Need for Essential Fish Habitat (EFH) assessment in surf zone including impacts to state-managed fish species	NMFS	Habitat	Individual Document
20	Recommend EIS characterization of larval/juvenile fish use of surf zones and nearshore areas and migration in Lockwood Folly and Shallotte inlets	NMFS	Fisheries	5.4
21	Recommend EIS characterization of ebb and flood tidal flow complexes, longshore sediment transport, and beach sediment erosion, accretion, and granulometry	NMFS	Physical Modeling	5.4
22	Long and short term monitoring and modeling of shoreline erosion/accretion on west end of Oak Island	Town of Oak Island	Physical	6.3
23	Modeling of terminal groin impact on ebb channel alignment and deep vs. shallow draft inlets	Town of Oak Island	Physical	5.4
24	Verify how use of offshore "borrow" site (beach nourishment source) will impact Brunswick County Coastal Storm Damage Reduction Project, Oak Island shoreline, and Lockwood Folly Inlet	Town of Oak Island	Physical/ Economic	5.4
25	Determine potential for recharge and subsequent use of borrow site including sand source and time to recharge	Town of Oak Island	Physical/ Economic	5.4
26	Request field investigation, analysis and modeling of HB groin impact to larval fish transport dynamics in and near Lockwood Folly inlet	DMF	Fisheries	5.4
27	Request field investigation of larval and juvenile fish distribution in inlet and proposed groin locations	DMF	Fisheries	5.4
28	Request monitoring of benthic macroinvertebrates in areas impacted by proposed groins	DMF	Environmental	4.2
29	EIS to include discussions/research relating to all essential and protected fish habitats and larval fish transport in groin areas and inlets	DMF	Habitat/ Fisheries	4.4
30	EIS to include characterizations of fish and invertebrate composition/abundance in inlet and adjacent surf zone	DMF	Fisheries/ Environmental	4.4
31	EIS to include potential impacts to and monitoring plans for benthos in surf/swash zones and nearshore areas	DMF	Environmental	5.4
32	EIS to include potential impacts of proposed groin to wetlands, fish habitat, and commercial/rec fishing	DMF	Habitat/ Fisheries	5.4
33	EIS to include potential impacts from dredging and from beach and nearshore placement and how these impacts can be minimized	DMF	Physical	6.1
34	EIS to include discussions on potential impacts on regional sand budgets	DMF	Economic	5.3

Table 1.2. Summary of issues raised during the Project Review Team meetings.

Nature of Comment (Summary)	Agency	Resolution	Meeting Date
Physical monitoring thresholds and responsibility of determination of exceedance	NCDCM	Adaptive Monitoring Plan	6 September 2012
Monitoring of coastal resources should include biological resources	NCWRC	Present Mitigation Measures in Chapter 6	6 September 2012
Current structures/houses identified as imminently threatened	FWS/USACE	Structure loss analyzed in Chapter 5	6 September 2012
Sediment compatibility analysis of AIWW Crossing at Lockwood Folly Inlet	USACE	Vibracores collected; data included in Chapter 3	6 September 2012
Sustainability of 400-foot bend widener as primary source of material for proposed project	NCDCM	Historical analysis of borrow area usage	6 September 2012
Differences between No Action Alternative and Abandon/Relocate	FWS	Description provided in Chapter 3	6 September 2012
Modeling results of the various groin alternatives	USACE/NCDCM	Review of modeling results in Chapter 5	6 September 2012
Maintenance costs of terminal groin	NCDCM	Terminal groin construction discussed in Chapter 3	6 September 2012
Basis of Study Area boundary	Dr. Bill Cleary	Study area boundary captures all resources	6 September 2012
Distribution of the Draft Engineering Report	USACE	Engineering Report provided as Appendix F	30 May 2013
Lockwood Folly Inlet channel variability	Dr. Bill Cleary	Review of model in Chapter 5	30 May 2013
Gross shoal changes	Dr. Bill Cleary	Modeling used to analyze transport trends	30 May 2013
Timing of modeling runs	NC Coastal Federation	Model runs for each alternative spanned 4 years	30 May 2013
T-head component of proposed groin design	NCDCM	Amended legislation provides for T-head component	30 May 2013
Effects on Oak Island during model runs of each alternative	USACE	Analyzed in model and discussed in Chapter 5	30 May 2013
Discussion of 50-year USACE project	NCDCM	Reviewed in Alternatives Analysis in Chapter 3	30 May 2013
Recreational Impacts	Dunescape POA	Analyzed in Chapter 5	30 May 2013

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° Degree µPa Micropascal

AADT Average Annual Daily Traffic

AC Acres

AEC Areas of Environmental Concern AIWW Atlantic Intracoastal Waterway

AL Alabama

ASSRT Atlantic Sturgeon Status Review Team
ATM Applied Technology and Management, Inc.

BA Biological Assessment
BCB Brunswick County Beaches
BFE Base Flood Elevation

BPART Beach, Parks, Access and Recreation/Tourism Fund

C Centigrade C2 Category 2

CAMA Coastal Area Management Act

CARO-COOPS Carolinas Coastal Ocean Observing and Prediction System

CEQ Council of Environmental Quality

CETAP Cetacean and Turtle Assessment Program

CFR Code of Federal Regulations
CIRP Coastal Inlets Research Program

CM Centimeter

CMP Coastal Migratory Pelagics
CMS Coastal Modeling System

COLREGS International Regulations for Preventing Collisions at Sea

CRC Coastal Resources Commission

CSDR Coastal Storm Damage Reduction Project

CT Connecticut
CWA Clean Water Act
CY Cubic Yards

CY/YR Cubic Yards per Year

CZMA Coastal Zone Management Act

dB Decibels

DEIS Draft Environmental Impact Statement

DON Department of Navy

DPS Distinct Population Segments

DWR North Carolina Division of Water Resources

EA Environmental Assessment EFH Essential Fish Habitat

EIS Environmental Impact Statement

EM Engineering Manual

EPA Environmental Protection Agency

ESA Endangered Species Act

F Fahrenheit

FEIS Final Environmental Impact Statement FEMA Federal Emergency Management Agency FHWG Fisheries Hydroacoustic Working Group

FIRM Flood Insurance Rate Maps

FL Florida

FR Federal Register

FSC Federal Species of Concern

FT Feet

FWCC Florida Fish and Wildlife Conservation Commission

GA Georgia

GIS Geographic Information System

GMI Geo-Marine Inc.

GPS Global Positioning System

GS General Statute HP Horsepower

HQW High Quality Waters

HZ Hertz

IMP Inlet Management Plan

IWC International Whaling Commission

KHZ Kilohertz
KM Kilometers
KW Kilowatt
LA Louisiana

LFI Lockwoods Folly Inlet

LFIX Lockwoods Folly Inlet Crossing

M Meters

MA Massachusetts
MCY Million Cubic Yard
mg/L Milligrams/Liter

MGPD Million Gallons Per Day
MHW Mean High Water
MLW Mean Low Water

MLLW Mean Lower Low Water

MM Millimeters

MMPA Marine Mammal Protection Act MOA Memorandum of Agreement

MS Mississippi

MSFCMA Magnuson-Stevens Fishery Conservation and Management Act

MSL Mean Sea Level

N North

NAI Normandeau Associates, Inc. NAVD North American Vertical Datum

NC North Carolina

NCAC North Carolina Administrative Code NCDAQ North Carolina Division of Air Quality

NCDCM North Carolina Division of Coastal Management

NCDENR North Carolina Department of Environment and Natural Resources

NCDMF North Carolina Division of Marine Fisheries
NCDOT North Carolina Department of Transportation
NCDWQ North Carolina Division of Water Quality
NCEPA North Carolina Environmental Policy Act
NCFMP North Carolina Flood Mapping Program

NCNHP North Carolina Natural Heritage Program
NCWRC North Carolina Wildlife Resource Commission

NEPA National Environmental Policy Act
NFIP National Flood Insurance Program
NHPA National Historic Preservation Act

NIMA National Insurance and Mitigation Administration

NJ New Jersey

NMFS National Marine Fisheries Service

NOAA National Oceanic and Atmospheric Administration

NOI Notice of Intent NPS Nonpoint Source

NRC National Research Council

NRHP National Register of Historic Places

NTU Nephelometric Turbidity Units

NY New York

ORW Outstanding Resource Waters
OSA Office of State Archaeology

OSHA Occupational Safety and Health Administration

PN Public Notice

PNA Primary Nursing Area
PPT Parts Per Thousand
PRT Project Review Team

RI Rhode Island RMS Root-Mean-Square

SAFMC South Atlantic Fisheries Management Council

SAV Submerged Aquatic Vegetation

SC South Carolina

SEAMAP-SA Southeast Area Monitoring and Assessment Program

SEPA State Environmental Policy Act SHPO State Historic Preservation Office

SMP Sand Management Plan SPL Sound Pressure Level

SR State Road

SST Sea Surface Temperature

SSSRT Shortnose Sturgeon Status Review Team

TAC Technical Advisory Committee
TEWG Turtle Expert Working Group
TSS Total Suspended Solids

TX Texas

US United States

USACE United States Army Corps of Engineers

USCG United States Coast Guard

USEPA United States Environmental Protection Agency

USFWS United States Fish and Wildlife Service

VA Virginia W West

WRDA Water Resources Development Act



FINAL ENVIRONMENTAL IMPACT STATEMENT HOLDEN BEACH EAST END SHORE PROTECTION PROJECT

Brunswick County

U.S. Army Corps of Engineers

Wilmington District

Robert J. Clark

Colonel, U.S. Army

District Commander

U.S. Army Corps of Engineers

Wilmington District

7 MAR 18

Date